

सांसद स्थानीय क्षेत्र विकास योजना  
Member of Parliament Local Area Development Scheme



अनिल कुमार चौधरी  
निदेशक

ANIL KUMAR CHOUDHARY  
DIRECTOR  
TEL. : 23344933  
FAX : 23364197

भारत सरकार

सांख्यिकी एवं कार्यक्रम कार्यान्वयन मंत्रालय  
211, सरदार पटेल भवन, नई दिल्ली-110001

GOVERNMENT OF INDIA  
MINISTRY OF STATISTICS & PROGRAMME IMPLEMENTATION  
211, SARDAR PATEL BHAVAN, NEW DELHI-110001  
E-mail : akchoudhary@nic.in

D.O. No. C/13/2009-MPLADS

16th July, 2010

Dear Sir,

The Ministry of Statistics & Programme Implementation has been convening bi-annual meeting with the nodal Secretaries of the Departments dealing with Member of Parliament Local Area Development Scheme (MPLADS) of all States/UTs to review the implementation of Member of Parliament Local Area Development Scheme (MPLADS). Shri Sriprakash Jaiswal, Hon'ble Minister of State (IC) Coal and Statistics & Programme Implementation has convened a meeting to review the implementation and progress of MPLADS on **6<sup>th</sup> August, 2010 at 10.30 A.M.** in Committee Hall 'A' at Vigyan Bhawan Annexe, New Delhi. A notice regarding the meeting has already been issued vide letter of even number dated 5<sup>th</sup> July, 2010.

2. The agenda items to be discussed during the aforementioned meeting are forwarded herewith and you are requested to participate with complete information to make the review meeting fruitful.

With regards,

Yours sincerely,

(Anil Kumar Choudhary)

To,

The Secretaries, Nodal Departments  
dealing with MPLADS in all States and UTs.

# **CONTENTS**

<b>Sl. No.</b>	<b>Subject</b>	<b>Page No.</b>
<b>1.</b>	<b>Follow up action on the minutes of the meeting held on 02.02.2010.</b>	<b>1-5</b>
<b>2.</b>	<b>Agenda Items for discussion</b>	
	(i) MPLADS implementation status - physical and financial	<b>6</b>
	(ii) Physical monitoring of MPLADS works by NABCONS	<b>6-7</b>
	(iii) Operationalization of Online MPR System	<b>7-8</b>
	(iv) Development of SC/ST areas	<b>8</b>
	(v) Tsunami Rehabilitation Works	<b>8-9</b>
	(vi) AILA Rehabilitation Works	<b>9</b>
	(vii) Bihar Flood Rehabilitation Works	<b>9-10</b>
	(viii) Monitoring Committees	<b>10</b>
	(ix) Work Monitoring Software	<b>10</b>
	(x) Training of district officials	<b>10</b>
	(xi) Pending bills of Parliamentary Committees	<b>10-11</b>
	(xii) Modifications in MPLADS Guidelines	<b>11</b>
	(xiii) Any other item with the permission of the Chair	<b>11</b>
<b>Annexure-A</b>	Summary Statement for release/expenditure and works recommended/sanctioned of both Lok Sabha and Rajya Sabha Members of Parliament as on 30.06.2010.	<b>12</b>
<b>Annexure-B</b>	State-wise release of funds/expenditure in MPLADS including State-wise ranking as on 30.06.2010	<b>13</b>
<b>Annexure-C</b>	State-wise summary of Online MPR	<b>14</b>
<b>Annexure-D</b>	Status of Tsunami Rehabilitation Works (only for Kerala, Tamil Nadu and Andaman & Nicobar Islands)	<b>15-17</b>
<b>Annexure-E</b>	Suggestions proposed for revision in the MPLADS Guidelines	<b>18-19</b>

## **AGENDA NOTES**

### **11<sup>TH</sup> REVIEW MEETING WITH THE NODAL SECRETARIES OF THE STATE GOVERNMENTS/UNION TERRITORIES ON MPLADS AT 10.30 A.M. ON 6<sup>TH</sup> AUGUST, 2010 IN VIGYAN BHAWAN ANNEXE**

#### **Background**

As per para 6.2 of the MPLADS Guidelines, the Ministry of Statistics and Programme Implementation will hold meetings in the States and also at the Centre at least once in a year to review the implementation of the MPLAD Scheme. To ensure better monitoring the Ministry of Statistics and Programme Implementation holds review meetings at the Centre twice a year. Nine such meetings have been held on 11.07.2005, 16.12.2005, 28.07.2006, 15.12.2006, 23.03.2007, 04.12.2007, 10.04.2008, 23.01.2009, 12.08.2009 and 02.02.2010.

#### **1. Follow-up Action Taken on the Minutes of the 10<sup>th</sup> meeting held on 02.02.2010**

##### **C&AG Audit Para for the year 1997 and 2000**

The complete replies have not been received from the State Governments of Bihar, Kerala, Maharashtra, Goa, Madhya Pradesh, Uttar Pradesh and Nagaland.

**1997-** Eleven paras of 1997 C&AG report are still pending for the states of Bihar (3 Paras), Kerala (1 Para), Maharashtra (1 Para) and Nagaland (6 Paras).

**2000** – Six Paras are pending from the state of Andhra Pradesh (2 Paras), Bihar, Goa, Uttar Pradesh and Madhya Pradesh (1 Para each).

##### **Monitoring by NABCONS**

In the previous meeting, the States/UTs were exhorted to ensure that replies to the observations/lacunae communicated to the district authorities of the district covered in phase I and II may be expedited. Now a lot of replies have been received but the few pending replies from the concerned districts may be got expedited.

Though the States of Bihar, Chhattisgarh, Nagaland and Tripura were asked to ensure that the districts covered in phase III furnish the

requisite data to the NABCONS teams, the NABCONS reported that there was lack of cooperation from some districts, resulting in delay in monitoring work. This aspect should be taken care of by all States/UTs in the fourth phase.

### **Online Monthly Progress Reporting**

In the previous meeting, the States/UTs were asked to make the online reporting fully operational. Though the reporting has improved, only 51% of the 14<sup>th</sup> Lok Sabha Reports, 61% of the 15<sup>th</sup> Lok Sabha Reports and 37% of the Rajya Sabha Reports are received online.

### **Sanction/Execution of Works**

The representatives of the State Governments were requested to sanction and execute the works recommended by the 14<sup>th</sup> Lok Sabha MPs upto 18.05.2009. No report in this regard has been received from the District Authorities it is reiterated that the District Authorities should complete all works upto 14<sup>th</sup> Lok Sabha by 30.09.2010.

### **State Level Monitoring Committees**

Many State/UT Governments are not conducting and sending the minutes of the State/UT level meetings to monitor the implementation of MPLADS in their States/UTs.

### **Distribution of Unspent Balance**

The status of distribution of unspent balance of former Rajya Sabha MPs has not yet been forwarded to the Ministry by many States/UTs.

## **Pending action on some State level issues discussed during 9<sup>th</sup> Meeting**

### **Andhra Pradesh**

No further intimation has been received from the State/District authorities with regard to the issue of expediting the incomplete works recommended by Shri Y.V. Rao, former 13<sup>th</sup> Lok Sabha MP. The reply with regard to the case of forged signatures pointed out by Smt. B.J. Lakshmi, MP (LS) is awaited.

Final reply for two C&AG Audit Para-2000 is awaited.

### **Arunachal Pradesh**

The provision of ambulance to Ramakrishna Mission Hospital, which was not permissible, was pointed out in the earlier review meetings held in December, 2008 and 02.02.2010 and asked the State Government to take

back the ambulance and give the same to a Government hospital. Compliance report has not been received.

### **Bihar**

The State Government was asked to take immediate action on the long pending issue of delay in execution of works and non-submission of Audit Certificate in respect of Smt. Rajeeta Ranjan, Ex-MP (LS) from Saharsa constituency. However, no reply has been received despite various reminders.

Final reply on three paras of C&AG Audit 1997 and one para of 2000 is awaited.

### **Madhya Pradesh**

Action Taken Report on C&AG Audit para 20 of 2000 has not been forwarded by the District Jhabua regarding recouping the funds Rs. 1.50 lakh spent on inadmissible work.

### **Karnataka**

The State Government was instructed in the last meeting to get the details of works desired by Shri Rahman Khan, MP (RS).

### **Gujarat**

The State Government was asked to furnish reply on the details of the unspent balance of Rs. 9 crore with regard to the Gujarat earthquake. A reply was subsequently received from the State Government but further clarification has been asked from them with regard to their proposal. Reply is still awaited.

### **Mizoram**

The State Government was asked to constitute a State Level Monitoring Committee immediately and intimate to the Ministry. However, no intimation has been received.

### **Meghalaya**

The issue of an NGO, the Aurobindo Institute of Culture, getting more than Rs. 25 lakh was pointed out and State Government representative was asked to take necessary action. However, no reply has been received.

### **Orissa**

The State Government was asked to look into the matter of non-sanctioning of works recommended by Shri Ram Chandra Khuntia, MP (RS) by the Nodal

District Authority of Jajpur. Subsequently, letters were written to the District Authority in February and April, 2010 on the matter and also regarding documents for release. However, neither any intimation nor the documents have been received.

### **Uttar Pradesh**

Miss-appropriation of funds in Bijnore – Intimation received on 26.03.2010 disciplinary action against the Shri Ramesh Dutt Sharma has been taken and Principal Secretary has been requested to take action against Shri Ramashankar Singh, erstwhile District Magistrate, Bijnore.

Construction of Swagat Dwar in Hamirpur- Principal Secretary, Planning Department have been reminded on 16.03.2010 to take necessary action for recouping the funds. Reply is still awaited.

Representation of Shri Prem Chand Dixit, Ghaziabad : The reply still awaited. The last reminder was issued 11.05.2010.

C&AG Audit Para-2000- The intimation from District Shahjanpur, Ghosi and Gorakhpur (Bansgaon) regarding recouping the funds expended for inadmissible works is still awaited.

### **Suggestions received from the State Governments**

- (i) The Principal Secretary (Planning), Government of Maharashtra suggested that recommendations of works for the Trust/Society headed by MPs or their relatives may not be allowed to prevent MPLADS funding for mutual Trusts/Societies. This Ministry accepted the suggestion and issued instructions vide letter No. C/16/2009-MPLADS dated 08.04.2009 prohibiting use of MPLADS funds to Trust/Society in which any sitting Member of Parliament or his/her family member is the President/Chairman or Member of the Managing Committee or a Trustee of the Society/Trust.
- (ii) The representative from Delhi Government requested that some time-limit for submission of requisite documents by the Trust/Society availing MPLADS funds may be fixed as they delay the implementation of the works by not submitting the documents for indefinite period. This suggestion was accepted and the Ministry issued instructions vide letter No. C/16/2009-MPLADS dated 08.04.2009 and fixed the time-limit for providing the requisite documents within a maximum period of three months.

## 2. **AGENDA ITEMS FOR DISCUSSION**

### (i) **MPLADS IMPLEMENTATION STATUS PHYSICAL AND FINANCIAL**

**Physical Status** – As on 30.06.2010, 13.33 lakh works have been recommended by the Members of Parliament and District Authorities have sanctioned 11.84 lakh works since inception of the Scheme. The numbers of works completed have been reported as 10.85 lakh. The percentage of works completed to sanctioned works at the national level is **91.62**. The State-wise details are given at **Annexure-A**.

**Financial Status** - As on 30.06.2010, Rs.21418.25 crore have been released since inception of the Scheme and as reported from the Districts, an expenditure of Rs.19474.32 crore has been incurred. The unspent balance lying with the District Authorities is Rs. 2408.73 crore. The percentage utilization over release is **90.92%**. The ranking of the States based on percentage utilization of MPLADS funds is indicated in the enclosed statement at **Annexure-B**.

**The latest status and the progress, especially the expenditure, (upto 30.06.2010) as also the pending documents for release of instalments particularly of 14<sup>th</sup> Lok Sabha will be discussed in the meeting.**

### (ii) **Physical monitoring of MPLADS works by NABCONS**

The lacunae/shortcomings observed in the monitoring by NABCONS in the first phase, in which 30 districts were covered, were communicated to the concerned districts by 2008. Now, the requisite replies/action taken reports are received from all 30 district authorities. However, the replies in respect of 5 districts, viz. **Betul**, (Madhya Pradesh), **Haridwar** (Uttarakhand), **North 24–Parganas** (West Bengal), **Chandigarh** and **Puducherry**, which had been received, are not comprehensive/have not addressed the issues highlighted in our letter. The concerned State/UT authorities may, therefore, ensure that the observations/lacunae mentioned in the letters of the Ministry are addressed.

The lacunae/shortcomings observed in the monitoring by NABCONS in the second phase, in which 43 districts were covered, were communicated to the concerned districts by November 2009. However, the requisite replies/ action taken reports from the 6 districts, viz. **Madhubani and Gaya** (Bihar), **Shimla** (Himachal

Pradesh), **Chanderpur** (Maharashtra), **Ghaziabad** (Uttar Pradesh) and **Dadara & Nagar Haveli** are yet to be received. It may be ensured that **the replies are immediately furnished from the concerned districts.**

Out of the 60 districts covered in phase III, the major lacunae/observations with regard to the implementation of the scheme observed in monitoring of 30 districts were sent to the concerned district authorities for their comments/replies, by 31<sup>st</sup> March, 2010. The requisite replies/action taken reports have been received **only from four districts**, and **are yet to be received** from 26 districts, viz. **Mehboobnagar, Prakasam, Adilabad, Srikakulam** (Andhra Pradesh), **Surguja**, (Chhattisgarh), **Amreli**, (Gujarat), **Hissar, Faridabad** (Haryana) **Kangra** (Himachal Pradesh), **Dakshin Kannada, Bellary**, (Karnataka), **Thrissur** (Kerala), **Jabalpur** (Madhya Pradesh), **Kolhapur, Nagpur**, (Maharashtra), **Mayurbhanj** (Orissa), **Amritsar, Fatehgarh Sahib** (Punjab), **Kota** (Rajasthan), **Erode, Thanjavur** (Tamil Nadu), **Kanpur (Rural), Varanasi, Muzaffarnagar**, (Uttar Pradesh), and **Bardhaman**, (West Bengal). **The concerned State Governments may get the replies expedited.**

During the conduct of the third phase of monitoring, it was reported by NABCONS that some of the districts are not furnishing the data of works to them, resulting in delay in monitoring. In the fourth phase, 75 districts are to be covered. The State/UT authorities may ensure that district authorities supply the list of works to the NABCONS well in advance so that there is no delay in the physical monitoring.

**(iii) Operationalisation of Online Monthly Progress Reporting System**

The Ministry had introduced the Online Monthly Progress Reporting System (OMPRS), which envisages establishing a common platform across the country to generate the Monthly Progress Reports online and in a common format, making available information at further disaggregated level and enabling faster release of funds, in February, 2009.

In the previous review meetings of 12.08.2009 and 02.02.2010, the States/UTs were impressed upon to furnish the Online MPRs on priority basis, and it has also been instructed to the District Authorities as well as in the review meetings that the MPRs upto the 14<sup>th</sup> Lok Sabha and the 15<sup>th</sup> Lok Sabha are to be furnished separately.

As per the information compiled on the basis of the online MPRs received upto 09.07.2010, **online MPRs have been received in respect of 274 (10<sup>th</sup> - 14<sup>th</sup> Lok Sabha) constituencies out of the total of 543 constituencies (the overall percentage is 50.46)**. The position is comparatively better in respect of 15<sup>th</sup> Lok Sabha constituencies, in that **online MPRs have been received in respect of 332 of the 543 15<sup>th</sup> Lok Sabha constituencies (the percentage comes to 61.14)**. However, in respect of Rajya Sabha MPs, **only 87 MPRs** have been received out of the 235 Rajya Sabha MPs belonging to States/UTs **(the percentage comes to only 37.02)**. The position of State/UT-wise furnishing of online MPRs may be seen at **Annexure-C**.

The States/UTs may ensure that **MPRs in respect of each and every constituency and Rajya Sabha MP be furnished online and the corresponding details entered in the MPLADS Work Monitoring Software**.

**(iv) Enforcement of provision of development of SC/ST areas**

The Lok Sabha Committee on MPLADS has been impressing upon the proper enforcement of the provisions contained in para 2.5 of the MPLADS Guidelines, by the district authorities and the information on the works implemented in these areas. The States/UTs may ensure that the details of works recommended, sanctioned, completed utilized etc. in SC/ST areas are forwarded regularly in the hard copy and the online MPRs. The following information may also be brought for discussion in the meeting:-

- (i) The details and the number, cost of works recommended, sanctioned, completed, funds utilized in SC/ST areas, during the years 2006-07, 2007-08, 2008-09, 2009-10, 2010-11 and the totals, State/UT wise. Also the proportion with regard to the total works recommended in these years, State/UT wise.
- (ii) The criteria followed for notifying SC/ST areas in the respective States/UTs.
- (iii) The constituencies/districts which do not have the adequate population of SC/ST in the State/UT.
- (iv) The problems or difficulties if any faced in implementation of this provision.

**(v) Tsunami rehabilitation/reconstruction works under MPLADS**

**187 works** to the tune of **Rs. 5323.60** lakh consented by Lok Sabha and Rajya Sabha MPs were earmarked in the tsunami affected areas of A&N Islands, Tamil Nadu, Puducherry, Andhra Pradesh and Kerala.

In the last meetings of 12.08.2009 and 02.02.2010 the Ministry expressed concern over the non-compliance of pending Tsunami works in earlier meeting deadlines for completion were fixed. As per position reported by States/UTs all Tsunami Rehabilitation works in Andhra Pradesh have been completed. 2 works in Kollam and 1 work in Alappuzha district of Kerala are yet to be completed. The status of the pending/on-going works was not reported after January, 2009 from Kollam district. 1 work in Cuddalore district of Tamil Nadu is reported to be ongoing and status after March, 2010 is yet to be received from the district authorities. 9 works out of 18 authorised in Andaman & Nicobar Islands are yet to be completed. The aforementioned pending works have not been completed within the stipulated extended dates. The details of ongoing and cancelled/not yet started works are at **Annexure-D**. The deadlines need to be adhered to, as no further deadlines will be given.

**(vi) Rehabilitation works in Cyclone 'AILA' affected areas of West Bengal**

8 Lok Sabha and 12 Rajya Sabha MPs have contributed Rs.1.65 crore and Rs.3.50 crore respectively towards cyclone 'AILA' affected areas of West Bengal. As per list provided by the Government of West Bengal, the Ministry has distributed the consented amount and directed the Nodal District Authorities of the MPs to transfer fund to the districts where the rehabilitation works are to be executed.

**(vii) Bihar Flood rehabilitation works**

On the basis of appeal by Hon'ble Chairman, Rajya Sabha and Hon'ble Speaker, Lok Sabha on 3.9.2008 and MOS(IC), S&PI. 156 Lok Sabha MPs and 173 Rajya Sabha have consented to contribute Rs.22.05 crore and Rs.22.81 crore respectively (Totaling Rs.44.86Cr.) Govt. of Bihar proposed rehabilitation works of (i) Disaster Shelter @Rs.46.28 lakh and (ii) Cattle shelter @Rs.12 lakh per unit in the 5 affected districts of Saharsa, Araria Supaul, Purnia and Madhepura. State Govt. has furnished locations of rehabilitation works in 3 districts only viz. Saharsa, Supaul and Madhepura.

They have purposed 38 cattle shelters (at a total cost of Rs.4,56,00,000 ) and 44 Disaster-cum- community centre (at a total cost of Rs.20,36,54,000). Total cost of the proposed works is Rs.24,92,54,000/-. These works have been approved and funds released through contribution by Hon'ble MPs. As the State Government could not locate suitable land in other two districts viz. Araria and Purnia, it has been decided not to release further funds to

State and earmarked remaining funds may be returned to MPs. The State Government may give the position about receipt of funds by districts and progress of works.

**(viii) Monitoring Committees at the State/UT levels**

In the earlier meeting held on 02.02.2010, it was observed that **Dadra and Nagar Haveli, Daman & Diu and Mizoram** have not yet constituted the Monitoring Committees in compliance with para 6.3 of the Guidelines.

It is noted that the aforementioned 3 States/UT have still not constituted the Monitoring Committee for effective supervision of MPLADS implementation in their States/UTs.

**(ix) Work Monitoring Software**

The works monitoring software was launched in November, 2004 on the MPLADS website, i.e. [www.mplads.nic.in](http://www.mplads.nic.in) to enable universal access to the details of works recommended under the Scheme, which would result in further transparency and accountability.

It has been observed that despite deadlines given and agreed to by all the Nodal Secretaries/District Authorities of States and UTs, either the information has not been uploaded or in cases where the same has been uploaded, the information is incomplete and not up-to-date.

The States/UTs have to take urgent measures to get the pending details of works uploaded on the MPLADS Software.

**(x) Training of District Officials**

It is noted that many States/UTs have still not conducted any training programme on MPLADS Guidelines. As on date 4 States/UTs, namely **Nagaland, D&N Haveli, Daman & Diu and Pudducherry** have not yet sent their proposals. The sanction of financial assistance has already been sent to Manipur and Jammu & Kashmir but till date they have not sent their training programme schedule. The revised proposals asked from Bihar has also not been received. The proposal for another training programme from Chhattisgarh and Maharashtra, who have conducted training programme in 2006, have not been received by this Ministry so far.

**(xi) Pending bills of the visits of Parliamentary Committees on MPLADS**

The expeditious action on the following pending bills pertaining to visits of both Lok Sabha and Rajya Sabha Committees on MPLADS is requested :-

- i. Mysore (Karnataka) June, 2007.
- ii. Goa, February, 2008.
- iii. Darjeeling (West Bengal) June, 2008.
- iv. Jamnagar (Gujarat) February, 2008.
- v. Allahabad (Uttar Pradesh) June, 2008.

**(xii) Modifications in the MPLADS Guidelines**

The revision of MPLADS Guidelines is under consideration. Some of the suggestions proposed in the new Guidelines are at **Annexure-E**. State/UT Governments are requested to give their suggestions for the modification of the existing Guidelines.

**(xiii) Any other item with the permission of the Chair**

**AGENDA ITEMS FOR THE REVIEW MEETING ON IMPLEMENTATION OF MPLADS WITH NODAL SECRETARIES OF STATE GOVERNMENTS / UT ADMINISTRATIONS TO BE HELD AT 10.30 A.M. ON 6<sup>th</sup> AUGUST, 2010**

1. Review of Physical and Financial Performance of the Scheme.
2. Proposed modifications in the MPLADS Guidelines.
3. Action taken on the observations of NABCONS in their study of physical monitoring of the Scheme.
4. Pending Tsunami works, Bihar floods and AILA.
5. State level monitoring by the State/District Authorities.
6. Operationalization of Online Monthly Progress Reporting System.
7. Updation of data on MPLADS Software.
8. Implementation of provisions relating to development of SC/ST areas
9. Training of district officials.
10. Any other item with the permission of the chair.