

सांसद स्थानीय विकास योजना Members of Parliament Local Area Development Scheme



सत्यमेव जयते



एक कदम स्वच्छता की ओर

भारत सरकार

सांख्यिकी एवं कार्यक्रम कार्यान्वयन मंत्रालय
ईस्ट ब्लॉक 6, लेवल 6, आर.के. पुरम, नई दिल्ली-110066

GOVERNMENT OF INDIA

Ministry of Statistics & Programme Implementation

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F. No. C-03/2018(Pt)-MPLADS

Dated 11.09.2018

OFFICE MEMORANDUM

Subject:- Summary Record of the Proceedings of 21st Annual Review Meeting on MPLADS with State/UT Nodal Departments on 30th Aug, 2018- reg.

The undersigned is directed to forward herewith the summary record of the proceedings on 21st Annual Review Meeting on MPLADS with State/ UT Nodal Departments held on 30th August, 2018 held at Vigyan Bhawan, New Delhi for information and necessary follow up action.

Enclosure: As above.

M. Mukherjee
11.09.18

(M. Mukherjee)

Deputy Director (MPLADS)

To: All State/ UT Nodal Secretaries

Copy for kind information to:

1. PPS to Hon' ble Minister, Statistics & PI
2. PPS to Hon' ble MoS, Statistics & PI
3. PPS to Secretary, M/o Statistics & PI
4. PPS to Additional Secretary, M/o Statistics & PI
5. PPS to Additional Secretary & FA, M/o Statistics & PI

Copy to:-

1. Controller of Accounts, M/o Statistics & PI, New Delhi
2. Senior Technical Director, NIC-MOSPI, New Delhi
3. Director, NeGD, Digital India, Electronics Niketan, Lodhi Road, New Delhi-03
4. Director, Committee on MPLADS, Rajya Sabha Secretariat.
5. Deputy Secretary, Committee on MPLADS, Lok Sabha Secretariat

Summary Record of Proceedings of the 21st All India Review Meeting on MPLADS with the States / UTs on 30th August, 2018 at Vigyan Bhawan, New Delhi

The 21st All India Review Meeting on MPLADS with the Nodal Secretaries and Officials of the States/ UTs was held on 30th August, 2018 at Vigyan Bhawan, New Delhi to discuss the issues on implementation of MPLAD Scheme in the States/UTs. Shri D.V. Sadananda Gowda, Hon'ble Minister, Statistics and Programme Implementation graced the occasion. Shri K.V. Eapen, Secretary, M/o Statistics & PI, Dr. Amita Prasad, Additional Secretary, M/o Statistics & PI and Dr. Dalip Singh, Deputy Director General (PI) and other senior officers from participating States were present. The Agenda of the meeting and list of participants are enclosed as Annex-I and II respectively.

Welcome address by Additional Secretary, MOSPI

Additional Secretary, MOSPI welcomed the participants and emphasized on the crucial role of all the stakeholders, particularly the State/UT Government in implementation of the Scheme. She also said that the Central Government looked forward to working in close partnership with them.

Additional Secretary touched upon the main issues being discussed at the meeting such as release of pending installments, slow utilization of MPLADS funds, settlement/closure of accounts, status of VIP references/ grievances etc. She informed that the Ministry frequently receives grievances from Hon' ble MPs about the District Authorities not taking adequate interest in executing the works recommended by them under MPLADS. She reiterated the responsibility of State/UT Government in monitoring the District Authorities' role in implementing the Scheme at the grassroots level. She further informed that the Ministry wants proper utilization of Information Technology and e-Governance. She drew the attention to the integrated MPLADS portal and also the ongoing efforts at its revamping, including development of Mobile App, a user-friendly Dashboard and Homepage for all the stakeholders of the Scheme and Geo-tagging of works. She requested all stakeholders to utilize the same. She also welcomed suggestions and views on improvement of e-governance initiative.

Address by Secretary, MOSPI

Secretary, MOSPI greeted the participants and underscored the fact that more than forty-eight thousand Crore rupees have been disbursed under MPLADS since the operation of the Scheme. He said that the amount involved was quite significant and that the Scheme has enough potential for the Hon' ble MPs to make a substantial difference at the grassroots by recommending works to meet the developmental needs of the people.

He drew attention to the suggestions received and the grievances raised in recently held Open House Discussion with the Rajya Sabha MPs. He emphasized on the versatility of the Scheme and said that the Scheme is unique in the sense that it can be converged with other Central Sector development-oriented schemes. One of the main grievances of the MPs was that State/UT Nodal Departments are not paying adequate attention to the Scheme at State/UT Nodal Department level and the implementation of scheme is left only to the District Authorities. Lack of monitoring at State level adversely affects the efficient implementation of the Scheme.

He emphasized on proper tracking of funds in a transparent manner through appropriate use of Information Technology. Stressing that the Scheme could be used to undertake rehabilitation works in calamity-affected areas/ districts of the country, he advised the States to accord top priority to such requests.

Keynote Address of Hon'ble Minister, Statistics and PI

Hon'ble Minister welcomed the participants to the meeting and heartily congratulated them on the successful completion of 25 years of the Scheme this year. He appreciated the pivotal role played by the State/ UT Nodal Departments in the implementation of the Scheme and advised them to provide their valuable suggestions for further streamlining of the Scheme. He commended the State Government of Telangana for high utilization of the MPLADS portal. He referred to the proposed Items in the Agenda for discussion in the meeting and observed that the issues of release of long pending installments and non-closure of accounts of 14th and 15th Lok Sabha, in particular, should receive urgent attention of the States/ UTs.

Indicating that the primary objective of MPLADS is to create durable community assets based on locally felt needs, Hon'ble Minister conveyed that large sums of money are released under MPLADS and therefore this calls for greater accountability and monitoring on part of all the stakeholders. He stressed upon the fact that the entire nation stands to lose if the development works being done under MPLADS are not completed on time. Hon'ble Minister further said that the Ministry receives representations from MPs wherein it is alleged that the District Authorities are not extending their cooperation towards the MPs particularly with respect to non-sanction of the recommended works, unsatisfactory implementation of the works and non-uploading of the entries of the works on the integrated MPLADS portal giving rise to a large number of RTI applications. He requested State Government to pay attention to redressal of grievances through appropriate forum.

He appreciated the MPLADS portal and urged the States/ UTs to make full use of the same, starting from entering the work details till the submission of the fund-related documents. He expressed the hope that the review meeting would help in analyzing

issues in detail and would provide input to help in taking decisions to ensure smooth implementation of the Scheme.

Vote of Thanks for Inaugural Session

Inaugural Session ended with a vote of thanks by DDG (PI).

Technical Session (Item-wise)

Additional Secretary, MOSPI presided over the Technical Session and took up the items in the agenda, one by one, for review and discussion.

Agenda 1: ATR on the minutes of last All India Review Meeting held on 24-25 April 2017.

The Action Taken Report (ATR) of the States/ UTs of the last All India Review Meeting held on 24-25 April, 2017 was taken up for review. It was observed that very few States/ UTs have submitted the ATRs to this Ministry in time.

It was decided that all the States/ UTs may submit their ATRs without further delay to this Ministry preferably within two months (by 31st October, 2018) by post/e-mail.

[Action: All States/ UTs]

Agenda 2: Status of pending installments

The status of pending installments of the States/UTs was taken up for review. As a guiding criterion, those States/ UTs were categorically reviewed where the total number of pending installments (Lok Sabha and Rajya Sabha combined) was more than one hundred. After discussions and deliberations with such States over the reasons for the large number of pending installments, it emerged that most of the States had issued directions to the concerned District Authorities to expedite the fund utilization and submission of documents. Some States/UTs also submitted that the figures shown by the Ministry did not match with their own records.

The States / UTs were advised to follow up on the pending installments with their respective District Authorities, reconcile the figures of installments with the Ministry and institute a mechanism in place to regularly monitor the release of funds and bring the pendency to immediate notice of the District Authorities. It was also informed that the Ministry has started issuing a Monthly Bulletin to all the MPs and the District Authorities to keep them apprised of the fund release position. Henceforth, it was decided that copy of the Monthly Bulletin shall also be endorsed to State/ UT Nodal Departments. Some notable suggestions also came up during the discussions. Rajya Sabha MPs could also consider addressing their letters to Chairman of the Rajya Sabha which could then be routed to the Ministry to facilitate

their release of funds. The suggestion of doing away with the requirement of Provisional Utilization Certificate may be explored by the Ministry.

The status of pending installments as provided in detailed agenda will be reconciled with State/UT data. The suggestions of doing away with PRC would be explored.

[Action: MOSPI and All States/ UTs]

State/ UT Nodal Departments should monitor the release position of the District Authorities on regular basis to reduce the number of pending installments.

[Action: All States/ UTs]

Dispensability of PUC in light of unspent balance requirement of less than Rs 3 Crore for release of first installment shall be examined.

[Action: MOSPI]

Agenda 3: Slow utilization of MPLADS funds

The item, slow utilization of MPLADS funds, was taken up for discussion. As a guiding criterion, the States/ UTs having more than ten percent of Unspent Balance (percentage of unspent balance over release) were categorically reviewed and reasons were sought from them as to why MPLADS funds were not being utilized by them on time. From the deliberations and discussions, various reasons for slow utilization of funds emerged such as not having recommendations, lack of coordination with other Line Departments and in following up of specific State Government rules. Many states expressed that the process to expedite utilization of MPLADS funds had been reviewed at their level and expected that better position would be reflected soon. The States where utilization is less than 70% must pay attention.

It was decided that all the States/ UTs shall impress upon/direct the District Authorities to expedite the utilization of MPLADS funds and monitor the same on a regular basis through District level and State level Review Committee.

[Action: All States/ UTs]

Agenda 4: Closure/ Settlement of Accounts

The position on closure of accounts/ transfer of Balance to Successor MP pertaining to 14th Lok Sabha, 15th Lok Sabha and ex-MPs of Rajya Sabha was reviewed separately for all the States/UTs. Some States / UTs informed that accounts of the 14th Lok Sabha have been closed whereas Ministry does not show them as closed. In

some cases, it is due to non-submission of requisite documents and in others it requires reconciliation.

It was decided that all the States/UTs shall positively settle the accounts of the 14th Lok Sabha and send final reports to the Ministry by 01st October, 2018 (Wherever they have been closed but not reflected in Ministry data, requisite documents should be provided to this Ministry).

The States/ UTs were directed that the accounts of both the 15th Lok Sabha and ex-MPs of Rajya Sabha should be settled by 15th December, 2018 and final report should be sent to the Ministry.

[Action: All States/ UTs]

Agenda 5: *Compliance with PFMS-EAT Module*

As per Para 4.18 of MPLADS Guidelines, all District Authorities and Implementing Agencies are to mandatorily report expenditure under MPLADS using PFMS-EAT Module.

Power-point presentation on the PFMS-EAT Module was made by Controller of Accounts, M/o Statistics & PI. It was informed that further release of funds to districts shall be based on the expenditure reported in EAT Module. District Authorities were advised to proactively implement the EAT Module for which necessary training would be imparted. After the presentation, Controller of Accounts answered questions from the participants related to EAT Module.

It was decided that Ministry shall organize training sessions via Video Conferencing on the PFMS-EAT Module for the States/UTs in batches of four to six from 15th September, 2018 to 15th October, 2018 so that the MPLADS fund release and expenditure using PFMS EAT Module could be made fully operational by 15th November, 2018.

[Action: Controller of Accounts, All States/UTs and MOSPI]

Agenda 6: *Review Meeting of MPLADS at State Level*

Position of review meetings at State level was reviewed and it was observed that not many States/UTs are organizing these meetings on a regular basis.

It was decided that all the States/UTs would organize at least one State-level meeting under the Chairmanship of Chief Secretary / Addl. Chief Secretary to resolve issues pertaining to MPLADS implementation and send minutes of the same to the ministry before the closure of FY 2018-19 i.e. 31st March, 2019.

[Action: All States/ UTs]

Agenda 7: VIP References / Grievances

The position on the disposal of VIP References/ Grievances by the States/UTs was reviewed. Some States/ UTs informed that they have already submitted replies to the Ministry. The late replies have hampered the closure of grievances.

All the States/ UTs were advised to provide replies to references of Hon' ble MPs and address the grievances of Hon' ble MPs in a time-bound manner, preferably within thirty days from the date of receipt of the same. In case reply has already been furnished, the copy of the same should be sent to MOSPI for reconciliation.

[Action: All States/ UTs]

Agenda 8: Establishment of facilitation centre for MPs at district level

All the States/ UTs were directed to establish Facilitation Centre for MPs at district level in compliance with Para 3.34 and Para 9.1, 9.2, 9.3 and 9.4 of Annexure-II A the MPLADS Guidelines. Requests for clarification on this item came up during the discussions. Some States/ UTs enquired whether the expenses to set up Facilitation Centre could be drawn from the two percent Administrative Expenses from the annual entitlement of MPLADS funds. It was also suggested that Ministry may draw up a list of activities which cannot be funded from Administrative Expenses.

It was decided that Ministry shall issue clarification on the issues at the earliest.

Nodal District Authorities were advised to initiate action to establish the Facilitation Centre if not done already under intimation to MOSPI.

[Action: All States/ UTs and MOSPI]

Agenda 9: Status of Pending Paras of PAC Report

On reviewing the position of pending Paras of PAC report, it was observed that most of the States/ UTs had already provided the replies which have been sent to O/o DG (Audit) for vetting.

It was impressed upon the States/ UTs to learn lessons from the audit paragraphs, analyze why the audit paragraphs were raised in the first place and make improvements in the working system so as to prevent recurrence of such instances in future.

[Action: All States/ UTs]

Agenda 10: Status of works in Natural Calamity areas

The status of rehabilitation works being done under MPLADS in natural calamity areas was discussed with the States of Tamil Nadu, Jammu and Kashmir, Uttarakhand, Andhra Pradesh, Odisha, Bihar, West Bengal and Kerala where concern was expressed that works in some areas, dating back to 2004, have not been completed and accounts have not been settled. The States/ UTs, where calamity rehabilitation works are being done, were called upon to explain the reasons for the delay in completion of the works.

After the discussions and deliberations in the matter, the States/ UTs were advised to furnish complete information on the unspent balance in respect of rehabilitation works and list of works for approval of the Ministry within 30th October 2018. States/UTs were also advised to complete the works in a time-bound manner, settle the accounts and review status on calamity works at State-level meetings regularly.

[Action: All States/ UTs]

Agenda 11 and 12: Full operationalization of MPLADS portal and GIS mapping of works/ best practices

MPLADS portal is in operation since 2014 and District Authorities are required to submit fund utilization, MPR and the details of works on the portal on a regular basis. Some of the best districts which have regularly updated the portal information include Khagaria(Bihar), Buxar(Bihar), Janjgir-Champa(Chhattisgarh), Anand(Gujarat), Dahod (Gujarat), Bhadrak (Odisha), Jagatsinhpur (Odisha), South 24 Parganas(West Bengal), Howrah(West Bengal), Sikkim East, Cuddalore(Tamil Nadu), Vellore(Tamil Nadu), Sangareddy(Telangana), Khammam(Telangana), Nanded (Maharashtra), Damoh(Madhya Pradesh) and Kheri(Uttar Pradesh). It was also observed that a large number of districts are still not on board the portal due to various reasons including not easy to use workflow, lack of edit option for correcting information, difficulty in searching the works by summary keys and non-generation of reports at block level etc. All the above States and Districts were congratulated on good performance.

It was informed that the Ministry is in the process of revamping the existing MPLADS portal to make it more user-friendly and dynamic. Power-point presentation was made by Digital India team, with NIC-MOSPI in attendance, wherein the features of the newly developed Home-Page, Dashboard and GIS Dashboard were demonstrated to the participants. The features included query-based report generation for in-depth analysis, simplified work flow starting from

Member of Parliament to the District to the Implementing Agency level and mapping/ geo-tagging of the best practices and works of MPLADS. It was informed to the participants that the beta version of the Home-Page and Dashboard had already been hosted on the MPLADS live server. The development of the Mobile App is underway which will enable MPs to make and send recommendations directly to the District Authority and get real time update on their recommendations.

Thereafter, an interactive session on improvement of the MPLADS portal was held and following suggestions emerged.

- i. Option to edit the recommendations may be provided.
- ii. The IFSC code of the Regional rural banks may be entered in the portal.
- iii. Provision of report generation at block level.
- iv. Simplification of work flow of existing portal.
- v. Provision of keywords/ summary key of works for easy search.
- vi. The option to file MPRs independent of chronological sequence (jumping of MPR) may be provided on the MPLADS portal.

It was decided that MOSPI, Digital India and NIC would take necessary steps to incorporate the above suggestions in the new MPLADS portal within 15.09.2018. The States / District Authorities would upload work details on GIS Platform.

[Action: MOSPI, Digital India and NIC]

Agenda 13: Recent Modifications in MPLADS Guidelines

The recent modifications in MPLADS Guidelines vis-à-vis the previous provisions were discussed. Proposal to allow provision of ambulance to Red Cross (an NGO) was made.

It was decided that Ministry shall examine the proposal at the earliest.

[Action: MOSPI]

Concluding Remarks

While summing up the deliberation, Additional Secretary, MOSPI thanked all the participants from the Nodal Departments of the States/ UTs and district authorities for their active participation and cooperation and their valuable suggestions for improvement of the Scheme and the MPLADS portal. She reiterated the vital role of State/UT Nodal Department in improving the implementation of MPLAD Scheme at the ground level. She reemphasized the focus of the Ministry on evolving digital solutions to the complex issues arising in the monitoring of MPLADS through utilization of the MPLADS portal. She requested the States/UTs to make all endeavors to increase the utilization of the portal. The best practices from the States along with photo should also be sent to MoSPI for wider circulation. She requested

all to take proactive steps to address the issues of pending installments and slow utilization of MPLADS funds by way of holding regular Review Meetings at State level and diligent follow up. She expressed the hope that the States/ UTs shall act in a time-bound manner on all the action points emanating from the meeting.

**All India Review Meeting on 30th August 2018 at Hall No. 4,
Vigyan Bhawan, New Delhi**

PROGRAMME

Registration	9.30 AM-10.30 AM
Inauguration Session	
1) Lighting of Lamp	10:30 AM-10.35 AM
2) Welcome of VIPs sitting on dais	10.35 AM-10.40 AM
3) Welcome Address by Additional Secretary	10.40 AM-10.45 AM
4) Address by Secretary	10.45 AM-10.50 AM
5) Keynote address by Hon'ble Minister, Statistics & PI	10.50 AM-11.00 AM
6) Vote of thanks by DDG(PI)	11.00 AM-11.05 AM
High Tea	11.05 AM-11.30 AM
Technical Session (Agenda Wise discussion)	
Agenda 1: ATR on the minutes of last All India Review Meeting held on 24-25 April 2017.	11.30 AM- 1.30 PM
Agenda 2: Status of Pending Installments	
Agenda 3: Slow Utilization of MPLADS funds	
Agenda 4: Closure of Accounts	
Agenda 5: Compliance with PFMS(EAT Module)	
Lunch Break	01.30 PM-02.30 PM
Agenda 6: Review Meeting of MPLADS at State Level	2.30 PM -3.45 PM
Agenda 7: VIP references/Grievances	
Agenda 8: Establishment of facilitation centre for MPs at District level	
Agenda 9: Status of Pending paras of PAC Report	
Agenda 10: Status of works in Natural Calamity areas	
Agenda 11: Full operationalization of MPLADS portal	
Agenda 12: GIS Mapping of Works/Best Practices	
Agenda 13: Recent Modifications in MPLADS Guidelines	
Tea Break	3.45 PM-4.00 PM
Concluding Session	
Suggestions for further improvement in implementation of MPLAD Scheme	4.00 PM-4.50 PM
Concluding remarks by Secretary/Add. Secretary, MoSPI	4.50 PM- 5.00 PM

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